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Water Pollution Control
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(702) 486-2850

Federal Facilities
Corrective Actions
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Facsimile 486-2863



DEPARTMENT OF CONSERVATION AND NATURAL RESOURCES
DIVISION OF ENVIRONMENTAL PROTECTION

(Las Vegas Office)

1771 E. Flamingo Road, Suite 121-A
Las Vegas, Nevada 89119-0837

February 11, 2004

Ms. Susan Crowley
Kerr-McGee Chemical LLC
PO Box 55
Henderson, Nevada 89009

Re: **Kerr-McGee Chemical Corporation LLC (KM)**
NDEP Facility ID #H-000539
Nevada Division of Environmental Protection Response to:
Supplemental Phase II Report – Environmental Conditions Assessment

Dear Ms. Crowley,

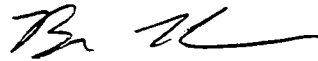
The Nevada Division of Environmental Protection (NDEP) has reviewed the:

Supplemental Phase II Report – Environmental Conditions Assessment; Kerr-McGee Chemical LLC, April 25, 2001.

NDEP's comments to the aforementioned report are contained in Attachment A. In summary, characterization work performed to date does not appear to be technically defensible and additional work will be required. Some specific points include: 1) a need to identify all potential contaminants associated with the site; 2) appropriate background sampling; 3) use of inappropriate action levels; and 4) existence of data gaps. Before additional work is completed, the NDEP recommends that Kerr-McGee Chemical LLC (KM) meet with the NDEP to discuss the comments and development of a plan to move forward.

By **March 8, 2004**, KM should provide to the NDEP a schedule for addressing the issues outlined herein. Should you have any questions or concerns, please do not hesitate to contact me at (702) 486-2870.

Sincerely,



Brian A. Rakvica, P.E.
Staff Engineer III
Remediation and LUST Branch
Bureau of Corrective Actions
NDEP – Las Vegas Office

BAR/bar

Encl: Attachment A

CC: Jim Najima, NDEP, BCA, Carson City
Jon Palm, NDEP, BWPC, Carson City
Todd Croft, NDEP, BCA, Las Vegas
Jennifer Carr, NDEP, BCA, Carson City
Jeff Johnson, NDEP, BCA, Carson City
Valerie King, BWPC, Carson City
Tamara Pelham, BWPC, Carson City
Barry Conaty, Akin, Gump, Strauss, Hauer & Feld, L.L.P., 1333 New Hampshire Avenue, N.W.,
Washington, D.C. 20036
Brenda Pohlman, City of Henderson, 240 Water Street, Suite 210, Henderson, NV 89015
Mitch Kaplan, U.S. Environmental Protection Agency, Region 9, mail code: WST-5,
75 Hawthorne Street, San Francisco, CA 94105-3901
Carrie Stowers, Clark County Comprehensive Planning, PO Box 551741, Las Vegas, NV, 89155-
1741
Ranjit Sahu, BEC, 875 West Warm Springs Road, Henderson, Nevada 89015
Craig Wilkinson, TIMET, PO Box 2128, Henderson, Nevada, 89009-7003
Kirk Stowers, Broadbent & Associates, 8 West Pacific Avenue, Henderson, Nevada 89015

Attachment A
NDEP Comments on the *Supplemental Phase II Report – Environmental Conditions Assessment*

1. **Submission of documents**
 - a. Two copies of all reports should be provided to Brian Rakvica in the Las Vegas office of the NDEP and two additional copies should be provided to Mr. Jeff Johnson in the Carson City office of the NDEP.
 - b. An electronic copy of all reports in PDF format should also be provided to Mr. Brian Rakvica.
 - c. All laboratory data should be formatted to comply with the Division's Electronic Data Deliverable's (EDD) format. These data packages will need to be compatible with Earthsoft's EquIS Data Management System (relational database written in Visual Basic and using the Microsoft Access engine). The specific formatting requirements of this data will be provided to KM under separate cover at a later date.
2. **Project Personnel**
 - a. NDEP needs to understand what personnel are being applied to this project. Please provide current resumes and/or curricula vitae for each project staff member. This is a multi-disciplinary project and the following expertise may be needed to complete this project: hydro-geologist, engineer, toxicologist, radiochemist, risk assessor, expert in fate and transport, statistician and chemist.
 - b. Please provide an organizational chart for the project team.
 - c. Please identify the Nevada Certified Environmental Manager (CEM) for this project.
3. **Presentation of Calculations and Data**
 - a. **Calculations:** When a significant calculation is performed and referenced in the text an example calculation should be included in the report. The formulae used and the reference for the formulae should also be shown for the example calculation. These example calculations could be summarized in an appendix to the report, in a footnote, or in the body of the text. The NDEP is also amenable to alternate presentation forms.
 - b. **Data:** Data for soil shall not be separated from data for groundwater. One drawing should be presented for each site-related chemical to illustrate the three dimensional extent of contamination. Information to be included on each drawing is summarized below.
 - i. All soil analytical data shall be presented.
 - ii. All potential source areas for the chemical being evaluated shall be clearly identified and highlighted. Potential source areas include areas where concentrations in soil exceed background and those portions of the facility where chemicals were used or stored. Source areas may include several Letter of Understanding (LOU) study areas.
 - iii. All groundwater analytical data shall be presented.

- iv. Iso-concentration contours for groundwater data illustrating the extent of the groundwater plume shall be presented. Property boundaries are not to be used for termination of the delineation of the chemical plumes.
 - v. Any location that is considered a background location for any chemical in soil or groundwater shall be clearly identified on all drawings.
 - vi. All site features that may impact contaminant transport (surface and subsurface) shall be identified.
 - c. Drawings shall be self-explanatory without the need to refer to the text to interpret what is being presented. The presentation of more than one site-related chemical on a drawing is appropriate when the chemicals are similar (e.g.: VOCs, metals, etc.), are migrating together and have common sources. The above presentation is required to complete a conceptual site model. The conceptual site model should be updated as more data is collected.
- 4. **Averaging of Analytical Data**
 - a. In previous reports, analytical data on several tables are averaged. The NDEP can not evaluate the adequacy of site characterization work based on analytical data that are averaged. Risk assessment is the only phase of the project where analytical data should be averaged. Analytical results should be presented discretely and compared to appropriate risk based criteria; Applicable or Relevant and Appropriate Requirements (ARARs); or approved background levels.
 - b. Composite soil samples are appropriate where justification is provided and NDEP approval is obtained. Composite samples may not be appropriate for risk-based closures without a rigorous statistical analysis.
- 5. **Phase II Consent Agreement Reporting and Public Involvement Obligations**
 - a. KM is reminded that quarterly progress reports are due to the NDEP in accordance with Section XIII of the Phase II Consent Agreement.
 - b. KM is further reminded that participation in the Public Involvement Plan (PIP) is required in accordance with Section V.2. of the Phase II Consent Agreement. This PIP requires a copy of all key documents to be submitted to the Public Information Repository located at the James I. Gibson Public Library in Henderson, Nevada.
- 6. **Site Groundwater**
 - a. The Nevada Revised Statutes and the Nevada Administrative Code consider all groundwater of the State of Nevada to be potential sources of drinking water; prohibit the discharge of pollutants into the groundwater without a permit; and require the source of any pollutant to be eliminated. It has been well documented that the water beneath the KM plant site has the ability to reach the Las Vegas Wash. The Las Vegas Wash is a tributary to Lake Mead. Lake Mead and the Lower Colorado River are the drinking water supply for over 20,000,000 people. The NDEP would like to stress the importance of: elimination of the migration of pollutants from

the KM site; delineation of the extents of the off-site contamination in the form of a conceptual site model (CSM); and management and remediation of all off-site pollutants. Characterization of off-site pollutants in groundwater may require broad suite analyses. These analyses should include (at a minimum) the following chemical classes: VOCs, SVOCs, PAHs, Pesticides, Radionuclides, Metals, Inorganics, Dioxins/Furans, and PCBs. Please note that the radionuclide analyses should include (at a minimum): the uranium series, the thorium series, radium 226/228 (and all daughter products), as well as potassium 40.

- b. It should also be noted that "Beneficial Use Standards" have been developed for the Las Vegas Wash and are presented in NAC 445A.144 and NAC 445A.199-NAC 445A.201.
- c. The NDEP requests that KM provide a summary of the on-going monitoring of the site groundwater. This summary should include a list of the monitoring wells; the analytes that each well is monitored for; and the frequency of the analysis.
- d. The Division requests that plume maps be developed for each of the site-related chemicals including data that extends off-site. See also comment 3.

7. Pond GW-11

- a. Pond GW-11 has received effluent from the chromium mitigation system and the perchlorate remediation system. The contaminants in this effluent have been evapo-concentrating in pond GW-11. It is the Division's understanding that the contents of pond GW-11 will eventually be processed through the new fluidized bed reactor (FBR).
 - i. Please provide any data on analyses that have been performed on the contents of Pond GW-11.
- b. Broad suite analyses may be appropriate for pond GW-11. It is not clear to the NDEP that the contents of pond GW-11 are well characterized.

8. Chromium Mitigation System

- a. The existing chromium mitigation system treats a limited quantity of groundwater on the plant site. From plume maps provided by KM, it is obvious that there is a large plume of chromium downgradient of the plant site slurry wall. KM has implemented a temporary remedial system to address the elevated hexavalent chromium concentrations at the Athens Road well field.
 - i. Please explain KM's long-term plan for the remediation of chromium (total and hexavalent) at the Athens Road well field. It appears to the Division that the concentrations will continue to increase in this location (based on available data).
- b. The existing total chromium plume maps terminate near the property boundary and are delineated to 1.0 ppm.
 - i. Please provide complete mapping of the existing total chromium plume down to ND(0.05 mg/l). Also, include a 0.1 mg/l contour (current MCL for total chromium).

- ii. It is requested that chromium plume mapping eventually be coordinated with the development of the perchlorate plume maps. Maps should be of identical orientation, scale and sampling date. Please identify a schedule by which this mapping can be coordinated with the perchlorate mapping.
 - iii. Please provide any information on sampling conducted to date for total and hexavalent chromium in the Muddy Creek Formation and Muddy Creek Aquifers.
- c. Please provide any available data for the influent concentrations of total and hexavalent chromium to the on-plant site chromium mitigation system.

9. **Site-Related Chemicals**

- a. The NDEP is concerned that site-related chemicals have not been adequately identified for the KM facility. Site-related chemicals include all raw materials, products processed, byproducts, waste products and any other chemical used at the facility. All degradation products associated with any chemical that may have been used at the facility are also site-related chemicals. All site-related chemicals need to be identified in accordance with USEPA guidance (see *Risk Assessment Guidance for Superfund, Volume I, Human Health Evaluation Manual, Part A, EPA/540/1-89/002, December 1989*). If it is unknown whether or not chemicals are present at the site, or if all chemicals associated with historical operations have not been adequately documented, then a broad suite analysis is warranted for those chemical classes that may be present. Please note that some chemicals associated with the site may not be covered by broad suite analyses. Site-related chemicals associated with the KM facility need to be identified and justified for each chemical class including but not limited to: metals, radionuclides, volatile organic compounds, semi-volatile organic compounds, dioxins, furans, pesticides, and polycyclic aromatic hydrocarbons (PAHs). A detailed discussion on site-related chemicals is required for any risk assessment. During risk assessment, the list of site-related chemicals is reduced to a list of chemicals of potential concern (COPC). Please note that the term COPC is specific to risk assessment and should only be used after the completion of site characterization and the development of a CSM.
- b. For example, if the suite of metals associated with the site cannot be identified, then a broad suite of metals needs to be analyzed. Twenty-four metals are considered site-related chemicals for the Upper and Lower Ponds east of Boulder Highway (aluminum, antimony, arsenic, barium, beryllium, cadmium, chromium (total), chromium (VI), cobalt, copper, iron, lead, magnesium, manganese, mercury, molybdenum, nickel, selenium, silver, thallium, titanium, tungsten, vanadium and zinc). These 24 metals should be included in the list of site-related chemicals for the KM facility or the abbreviated list of metals that were analyzed during the previous investigations needs to be justified.

- c. Another example is the unknown chemicals and wastes at the site. In the April 1993 Phase I Environmental Conditions Assessment there are several examples of unknowns at the site.
 - i. U.S. Government Activities – “Detailed records describing the quantities of waste produced and the location(s) for disposal...were not found during this study”.
 - ii. Other previous lessees on KM property – “The actual locations leased and operations conducted by these companies are not well documented”.
 - iii. Hardesty/Amecco Chemical – “residue from the manufacturing process was pumped directly into a steel tank truck and removed to a remote location and burned”. The by-products from this incomplete combustion process are unknown but may include: dioxins, furans, PAHs, as well as components of the residue that were burned. KM should identify this potential source area.
- d. The analytical methods for the list of site-related chemicals must be presented for review by the NDEP.
- e. The development of a comprehensive list of site-related chemicals should be the first priority for this project.

10. Data Quality

- a. In this report and previous reports elevated detection limits have been presented. These detection limits are at or above their (potential) corresponding screening levels. Examples include (but are not limited to): benzene, cadmium, ethylbenzene, selenium, and toluene.
- b. If a risk assessment is to be performed, the usability of this data will need to be demonstrated in accordance with US EPA Guidance.
- c. KM is requested to review this issue with their laboratories to determine the reasoning behind these elevated detection limits.
- d. KM is requested to review these issues and the remaining part of the quality assurance program (in accordance with Section VIII of the Phase II Consent Agreement) and submit a formalized response to NDEP.

11. Action Levels

- a. The NDEP has repeatedly stressed the importance of comparing data to appropriate action levels including letters dated June 10, 1998 and December 17, 1998.
- b. Please note that if a chemical is present, but below an established action level, it will not necessarily be removed from consideration or future analysis. This chemical may need to be carried through as a contributor to cumulative risk.
- c. Action levels should be protective of human health and the environment. Standards or criteria that can be used to evaluate human health or ecological risks include Maximum Contaminant Levels (MCLs), USEPA soil screening levels (SSLs), USEPA Ambient Water Quality Criteria (AWQC), ATSDR criteria, site-specific background levels, and USEPA Region IX Preliminary Remediation Goals (if used correctly, see below

- for additional details). KM should present a detailed evaluation of the derivation of the action levels to be used for this project.
- d. Please note that although NAC 445A.2272 does allow the use of TCLP maximum concentrations as action levels where the exposure pathway is to surface water or groundwater, TCLP maximum concentrations were established Federally to classify hazardous waste for disposal purposes; they were not established to evaluate human health and ecological risk. Further, there is no basis in regulations to extrapolate these concentrations for use as human health and ecological risk criteria for soil exposure. According to NAC 445A.2272, the most restrictive action level must be used, and at an appropriate level of concentration that is based on the protection of human health and safety and of the environment. Contaminant concentrations associated with human health and ecological risk criteria are generally much lower than TCLP criteria, especially when multiple chemicals are being evaluated. Human health risk criteria, and potentially ecological risk criteria, must be addressed prior to site closure if contaminated media (above applicable target risk levels) are not removed from the site.
 - e. USEPA Preliminary Remediation Goals (PRGs) can be used to determine action levels if the analysis is completed correctly. If more than one contaminant exists at a site, then the use of PRGs may not be appropriate.
 - f. It is critical that background concentrations be appropriately evaluated. Background concentrations need to be evaluated by collecting soil samples in an area that is not impacted by site operations. Use of ASTM or USGS background levels for wide geographic areas is not acceptable per the June 10, 1998 NDEP letter to KM. A separate work plan should be submitted that describes where background samples will be collected and how background concentrations will be evaluated. It is highly recommended that an appropriate background study be completed prior to additional site characterization sampling. The development of a Remedial Alternatives Study (RAS) after site characterization is completed will depend heavily on comparisons of background concentrations to contaminant concentrations detected at the facility. The NDEP suggests that KM review the guidance documents listed below.
 - i. U.S. Environmental Protection Agency, Guidance for Characterizing Background Chemicals in Soil at Superfund Sites, OSWER 9285.7-41 (EPA 540-R-01-003), June 2001.
 - ii. U.S. Environmental Protection Agency, Determination of Background Concentrations of Inorganics in Soils and Sediments at Hazardous Waste Sites, EPA/540/s-96/500, December 1995.
 - g. Due to the number of contaminants present at the facility, the lack of acceptable chemical-specific action levels or PRGs for many of the contaminants, and the potential that removal activities may not be cost-effective as a remedial option, KM should consider that a deterministic risk assessment might be required for site closure. A probabilistic risk assessment will not be accepted until after a deterministic risk assessment

is completed and it is determined that a probabilistic risk assessment is warranted. Risk assessment, if performed, shall be completed in accordance with USEPA guidance (see references below). Tentative cleanup goals for risk assessment are listed below.

- i. Non-carcinogens: Hazard Index = 1
 - ii. Chemical carcinogens: Target Risk = 1×10^{-6}
 - iii. Radionuclides: Target Risk = 1×10^{-6}
- h. Prior to performing a risk assessment, the usability of the data must be demonstrated in accordance with USEPA guidance (see reference below).
 - i. It is not clear what the objectives of the investigation to date are. Decision rules to guide the characterization process are not clearly laid out. Also, it is not clear how KM will sufficiently evaluate the facility to justify closure. It is highly recommended that data quality objectives (DQOs) be completed in accordance with the reference below. Ideally, DQOs should have been completed prior to any site characterization work to streamline the data collection process. A brief discussion on data quality assessment (DQA) may also be warranted (see reference below). In summary, the NDEP needs to have a better understanding of how KM proposes to close the site and recommends that KM discuss the proposed DQOs with NDEP prior to submittal. Additionally, NDEP recommends submittal of DQOs as a separate, stand-alone document. It should be anticipated that these DQOs will be adjusted as the project proceeds.
 - j. References
 - i. U.S. Environmental Protection Agency, Risk Assessment Guidance for Superfund, Volume 1, Human Health Evaluation Manual, December 1989.
 - ii. U.S. Environmental Protection Agency, Guidance for Data Usability in Risk Assessment, April 1992.
 - iii. U.S. Environmental Protection Agency, Guidance for the Data Quality Objectives Process, August 2000.
 - iv. U.S. Environmental Protection Agency, Guidance for Data Quality Assessment, Practical Methods for Data Analysis, EPA QA/G-9, July 2000.

12. Conceptual Site Model

- a. The NDEP has repeatedly stressed the importance of the development of a conceptual site model (CSM) including in letters dated June 10, 1998 and December 17, 1998.
- b. Kerr-McGee has completed a significant amount of hydro-geologic investigative work for the perchlorate remediation project. This information should prove to be very helpful in the development of a CSM.
- c. It is suggested that the CSM be submitted under separate cover as soon as possible. For your information, all of the BMI Companies are preparing CSMs. It is suggested that the CSM include, but not be limited to, the following elements:
 - i. A list of site-related chemicals for soil and groundwater should be developed in accordance with USEPA guidance (see also comment

- 10). This list should identify chemicals that may have been disposed of but were not analyzed for during recent investigations. This list should also present risk-based criteria, such as USEPA Region IX PRGs, soil screening levels (SSLs), MCLs, and other criteria where appropriate. See also comment 11.
- ii. A discussion pertaining to the potential for contaminants in soil to leach to groundwater should be provided. Contaminant concentrations in soil should be compared to migration to groundwater SSLs developed by the USEPA at the DAF of 1 or site-specific SSLs could be developed.
 - iii. Preferential migration pathways, such as paleochannels on top of the Muddy Creek Formation; the fine grained facies of the Muddy Creek Formation (e.g. channel sands); and the coarse grained facies of the Muddy Creek Formation also should be evaluated. Kerr-McGee has already completed significant work on this for the perchlorate remediation project.
 - iv. Cross sections showing the shallow alluvial aquifer and the next deeper water-bearing zone should also be presented.
 - v. It does not appear that the nature and extent of the contaminant plumes are well understood. Iso-concentration drawings for contaminant plumes in soil and groundwater (including the vertical extent of contamination) that show the entire extent of the plume (including off site data) should be provided. See also comment 8.
 - vi. The conceptual site model should discuss surface drainage patterns, surface migration of contaminants, and contaminant migration pathways within the vadose zone and groundwater.
 - vii. The CSM should discuss exposure pathways for current and future receptors, including ecological receptors.
 - viii. Data gaps should be identified and additional investigation work to close the data gaps should be proposed.
 - ix. Unqualified data may be presented, however, KM must ensure that the data are presented in a manner that allows the NDEP to differentiate between qualified and unqualified data.
13. **Soil Sampling**
- a. In general, the soil sampling that has been conducted has been in the surface and near-surface. The limited sampling that was conducted is not sufficient to evaluate potential sources that may exist within the vadose zone. Soil samples need to be collected throughout the vadose zone to fully evaluate the extent of contamination in three dimensions and potential impacts to groundwater.
14. **Section 1.0, page 1-1**
- a. Second paragraph – Please correct the date for NDEP’s conditional approval of the Phase II Supplemental Work Plan from “*December 17, 1999*” to the correct date of December 17, 1998.
15. **Section 2.2.2, page 2-3**

- a. First paragraph – In the statement “*The spacing of seven successfully drilled perimeter borings comprises a nearby equidistant...*” replace the word “*nearby*” with the word “*nearly*”.
16. **Section 3.1, page 3-1**
- a. Total chromium results for soil were compared to a 100 mg/kg level. This is not an appropriate action level or screening level. For example, the USEPA SSL (DAF 1) is 2.0 mg/kg and the USEPA TCLP is 5.0 mg/kg. Background levels may be more conservative. Using either of the above concentrations, all soil samples are grossly elevated. It appears that the depth and breadth of chromium contamination has not been properly evaluated. Please note that the NDEP is using these SSLs for discussion purposes only. KM should calculate their own SSLs or verify that the model used by the USEPA to calculate the published SSLs fits the model for the KM site. A DAF of 1 is being used for discussion purposes, assuming that there is little or no dilution or attenuation of soil leachate at the site (due to the shallow water table and the large source size).
 - b. The NDEP’s December 17, 1998 letter to KM required comparison of sample results to actual Nevada cleanup standards and background values.
 - c. Soil samples also appear to indicate that there are elevated pH levels in a number of the locations and depths. Background levels for pH should be delineated in accordance with USEPA guidance (see also comment #11.f).
 - d. The data presented do not delineate the valences of the chromium present in soil. KM states “*elevated pH values tend to retard the mobility of chromium, especially trivalent chromium Cr(III) (Allen 1993). This implies that the mobility of chromium in soil beneath Old P-2 and P-3 Ponds is retarded, thus limiting or eliminating the ponds as an existing or future source of chromium to groundwater.*” The NDEP does not agree with this assessment. There are very high concentrations of chromium in groundwater in the vicinity of the P-2 and P-3 ponds. Data presented by KM indicates that a majority of this chromium may be hexavalent. Please provide further justification for the above statement.
17. **Section 3.2.1, page 3-11**
- a. The detection limits presented in Table 3-2 and discussed in this section appear to be elevated. Potential screening levels for benzene, toluene and ethylbenzene in soil are at least an order of magnitude lower than the detection limits presented in table 3-2. For example, the USEPA SSL DAF 1 for benzene is 0.002 mg/kg, for toluene is 0.6 mg/kg, and for ethylbenzene is 0.7 mg/kg. KM needs to derive appropriate action levels and re-evaluate the need for additional sampling in this area.
 - b. For soil samples SB5-4 and SB5-5, the highest concentrations of “TEPH” are at the greatest depth. The NDEP believes that the depth and volume of soil contamination has not been appropriately evaluated. Additional deeper samples should be proposed in the next workplan.
 - c. It is suggested that future groundwater samples be analyzed for BTEX. Revised sampling procedures may need to be investigated due to the reported low flow conditions.

18. Section 3.2.2, page 3-11

- a. The NDEP does not concur with the assessment that no further investigation is recommended or warranted for the former diesel fuel tank storage area.